# IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF OREGON PORTLAND DIVISION

FIREMAN'S FUND INSURANCE CO.,

No. CV 03-0025-MO

Plaintiff,

AMENDED FINDINGS OF FACT AND CONCLUSIONS OF LAW

v.

OREGON AUTOMOBILE INSURANCE CO., and NORTH PACIFIC INSURANCE CO.,

Defendants.

MOSMAN, J.,

#### **BACKGROUND**

This case is a dispute between insurers about their respective duties to defend the insureds, primarily former defendants Ed Niemi Oil Co., Inc. ("Niemi") and ETU, Inc. ("ETU"), against any environmental actions brought against them by the Oregon Department of Environmental Quality ("DEQ"). Under Oregon statute, a property owner facing environmental liability can chose one insurer out of its group of potential insurers to assist in environmental proceedings. Or. Rev. Stat. § 465.480(3). Then, it is the responsibility of the chosen insurer to seek contribution from the others, if any. § 465.480(4). Here, Niemi's potential insurers included Fireman's Fund Insurance Company ("Fireman's Fund"), Oregon Auto Insurance Company and North Pacific Insurance Company ("Oregon Auto/North Pacific" or collectively "defendant insurers"), and Federated Mutual Insurance Company ("Federated Mutual"). Niemi chose

PAGE 1 - OPINION AND ORDER

Fireman's Fund to assist with the pending DEQ proceedings. In this action, Fireman's Fund seeks a declaratory judgment against the other insurers as to their respective obligations. The case has a lengthy procedural history, and as a result of settlements, the only remaining parties are plaintiff Fireman's Fund and defendant insurers Oregon Auto and North Pacific. I previously held that the defendant insurers issued commercial package policies to Niemi for bodily injury and property damage for the period from January 27, 1967 to January 27, 1982, with property damage liability limits of \$500,000 per occurrence. (*See* Op. & Order Nov. 9, 2005 (#251).) These parties appeared before the Court in a four-day trial beginning February 4, 2010 to address any remaining issues. Following the trial, both parties submitted proposed Findings of Fact and Conclusions of Law. I now make my own Findings and Conclusions as described below, based on my consideration of all the evidence and arguments at trial.

#### FINDINGS OF FACT

## I. Liability

This litigation involves six gas station and petroleum sites: Midtown, Svenson,
Warrenton, Highway Services, Bulk Plant, and Cardlock.<sup>1</sup> The first of two primary issues
addressed at trial is liability—initially, I must decide when, if ever, each site or entity became
subject to defendant insurers' policies, and second, I must decide whether, when, and against
whom the DEQ issued suits sufficiently triggering a duty to defend. As described below, I find
that plaintiff proved by a preponderance of the evidence that each Niemi-related entity was added

<sup>&</sup>lt;sup>1</sup> Midtown is located at 632 Marine Drive, Astoria, Oregon. Svenson is located on Route 6 in Svenson, Oregon. Warrenton is located at 238 S. Main Street, Warrenton, Oregon. Highway Services is located at 3108 Marine Drive, Astoria, Oregon. Bulk Plant is located at 490 Industry Street, Astoria, Oregon. Cardlock is located at 455 Industry Street, Astoria, Oregon.

as a named insured at the time of incorporation. The issue of DEQ suits involves mixed questions of law and fact, so I address this issue in both sections.

## A. Ed Niemi Oil Co., Inc.

- 1. On September 30, 1965, J. Ed Niemi incorporated his petroleum and heating oil distribution business as Ed Niemi Oil Co., Inc. ("Niemi"). (Pl.'s Ex. 1 at 22.)
- 2. By January 27, 1967, the Niemi corporation held leases from Mobil Oil Co. ("Mobil") for the Midtown and Highway Services stations (Pl.'s Ex. 102-03) and a sublease from Mobil for the Bulk Plant storage/distribution facility (Pl.'s Ex. 7; *see also* Pl.'s Ex. 11). Also by January 27, 1967, Niemi operated the Svenson site, a Mobil service station, which was owned by the Niemi principals. (Pl.'s Ex. 34, 37, 36, 108-09, 111, 113.)
- 3. By February 1, 1968, Niemi leased another Mobil service station at the Warrenton site.

  (Pl.'s Ex. 46.)

# B. ETU, Inc.

4. On December 31, 1974, Alice Bechtolt Codd—who was Mr. Niemi's daughter and a shareholder in Niemi—and her then-husband Warren Bechtolt (now deceased) formed ETU in order to provide their children with an ownership interest in the Niemi business. (Pl.'s Ex. 248 Codd Dep. 102-03, April 19, 2004.)

## C. Burns-Johanson

5. On October 7, 1975, the Bechtolts, through a company they formed called W.E.B. Oil
Co., purchased a Shell bulk plant (the Cardlock site) from the Burns-Johanson company.
(Pl.'s Ex. 31 at 168; Pl.'s Ex. 248 Codd Dep. 32-33, April 19, 2004.) Immediately
following the purchase, W.E.B. Oil Co. took over the name Burns-Johanson and operated

the site as Burns-Johanson Oil Co. (Pl.'s Ex. 31 at 152, 164.)

# D. The Oregon Auto Policy

6. On February 13, 1967, the Knutsen Insurance Agency issued a certificate of insurance to Mobil, showing that Oregon Auto issued insurance to Niemi to cover "all operations of the insured as provided under this policy." (Pl.'s Ex. 118; Defs.' Ex. 501.) The policy, CP5215, provided Niemi with bodily injury coverage up to \$1 million and property damage coverage up to \$500,000 per occurrence. (*Id.*)

# E. Coverage Under the Oregon Auto Policy

- 7. Ms. Bechtolt Codd remembers this blanket policy as covering all Niemi companies as they came into existence, and covering all sites. (Trial Tr. 73, 76-78 (Codd), Feb. 4, 2009.) Two Knutsen employees, Robert Canessa and Beverly Hippensteel, also testified via deposition that Knutsen's usual business practice included recommending that commercial accounts seek coverage under a single insurance policy for all related entities. (Trial Tr. 65, 70 (Canessa), Feb. 4, 2009; Pl.'s Ex. 144 Hippensteel Aff. ¶ 3.) Donn McVeigh, a live expert witness at trial, testified to the industry practice in the 1960s of family-owned business obtaining coverage for all the related entities under one general liability policy in order to avoid gaps in coverage or disputes between the related entities. (Trial Tr. 105, 122-27 (McVeigh), Feb. 4, 2009.) I am persuaded by these witnesses, and I find that plaintiff proved these practices by a preponderance of the evidence, and defendants' evidence did not persuade me otherwise.
- 8. Additionally, Mr. Canessa remembers preparing an application to Fireman's Fund in

  October 1981 explaining the relationship of the various Niemi entities, which he believes

were all insureds under the Oregon Auto/North Pacific<sup>2</sup> liability policy. (Pl.'s Ex. 119, 248 Canessa Dep. 22-24, May 12, 2009.) When Niemi switched its coverage to Fireman's Fund on January 27, 1982, the time at which the parties can first identify a physical copy of a Niemi insurance policy, all Niemi-related entities were included in a single liability policy. (Pl.'s Ex. 128.)

- 9. Plaintiffs also presented persuasive evidence that the Niemi entities, including Niemi, ETU, and Burns-Johanson Oil Co., shared responsibility and ownership of the sites at issue. For example, sometimes one Niemi entity would own or lease the property, while another Niemi entity owned the equipment, petroleum tanks, and/or inventory. (Pl.'s Ex. 1, 12-14, 18-19, 24-25, 28-30, 61-62, 248 Jensen Dep. 8-9, June 3, 2009.) This interrelated business model makes it more likely than not that the Niemi entities shared liability coverage.
- 10. I find that ETU was added as a named insured at or around the time of incorporation, by January 1, 1975. I find that Burns-Johanson Oil Co. was added as a named insured at or around the time of incorporation, by October 7, 1975.
- In light of the above, I find that the commercial package policy at issue covered all liability of the named entities. As described at trial, the properties and operations of the insureds may have been relevant to calculate premiums (which were based on payroll and sales rates, updated each year through the audit process), but the coverage is provided to the named insureds. (Trial Tr. 112 (McVeigh), Feb. 4, 2009; Trial Tr. 282-83 (Canessa),

<sup>&</sup>lt;sup>2</sup> During the time period at issue, Oregon Automobile Insurance Company became North Pacific Insurance Company to appeal to a broader customer base. For my purposes here, they are, together, the single entity that provided liability insurance to the Niemi entities.

Feb. 5, 2009; Pl.'s Ex. 248A Vavrek Dep.43:10-22, May 17, 2004.) Mr. McVeigh also testified that exclusion of a specific location from the comprehensive general liability policy is typically reflected in a policy exclusion, which was not found for the Niemi entities' policies through defendant insurers or through plaintiff, nor adequately supported by any other evidence. (*See* Trial Tr. 106-07, 135-36 (McVeigh), Feb. 4, 2009.)

# F. Fireman's Fund Policy

- 12. Niemi and the related entities changed insurers on January 27, 1982 when they obtained a single comprehensive liability insurance policy from plaintiff. (Pl.'s Ex. 128.)
- 13. On March 29, 1986, the Niemi insureds amended the Fireman's Fund policy to include a pollution exclusion.

# G. DEQ Suits

- 14. Defendant insurers acknowledged at trial that DEQ initiated suits with respect to all six sites at issue in this litigation. (Trial Tr. 575, Feb. 10, 2009.) I further find the date of those suits as follows:
  - a. Midtown—December 29, 1998 as to ETU; February 10, 1999 as to Niemi and ETU (Pl.'s Ex. 180; Defs.' Ex. 555)
  - b. Warrenton—February 14, 1999 as to both ETU and Niemi (Pl.'s Ex. 75)
  - c. Svenson—July 12, 2000 as to ETU; February 21, 2003 as to Niemi and ETU (Pl.'s Ex. 85; Defs.' Ex. 556)
  - d. Bulk Plant and Cardlock—August 21, 2001 as to Niemi (Pl.'s Ex. 151)
  - e. Highway Services—May 23, 2002 as to Niemi (Pl.'s Ex. 84)

Additionally, I find that plaintiff continues to defend Niemi regarding the Midtown and

Svenson sites, but defense regarding the other four sites concluded on August 1, 2009. (Trial Tr. 147-58 (Kane), Feb. 4, 2009.)

## II. <u>Damages</u>

The second primary issue addressed at trial is damages. Plaintiff seeks recovery of defendant insurers' pro rata share of defense costs according to their time on the risk. (*See* Op. & Order Jan. 20, 2006 (#258) 5-6.) I initially find the total costs paid by plaintiff for each site, and make findings as to any excludable defense costs. The issue of damages is one that mixes law and fact, and I primarily address defendant insurers' challenges below in my conclusions of law.

#### A. Fireman's Fund's Paid Costs

- 15. Plaintiff presented evidence, as well as summaries, of bills it paid in connection with the six sites at issue through September 30, 2009. (Pl.'s Exs. 232-43.) While defendant insurers contest the categorization of certain bills paid, they concede that the costs as presented are at least reasonable. (Trial Tr. 229-30, Feb. 5, 2009.) I find the following breakdown by site:
  - a. Midtown—total costs at Midtown are \$269,310.12. (Pl.'s Ex. 235 at 12.) No cleanup or soil removal has taken place at Midtown, but plaintiff has paid for site investigation. (*See generally*, Pl.'s Ex. 248 Berggren Deps. Sept. 23, 2004, April 9, 2009; *see also* Trial Tr. 144-50, 255-56 (Kane), Feb. 4-5, 2009; Pl.'s Exs. 181, 183, 187, 190.)
  - b. Warrenton—total costs at Warrenton are \$767,303.50. (Pl.'s Ex. 237 at 13, less \$7689.38 misallocated to the wrong site as acknowledged at trial.) Substantial activity has taken place at Warrenton, primarily related to site investigation. (*See*

- generally, Pl.'s Ex. 248 Berggren Deps. Sept. 23, 2004, April 9, 2009; see also Pl.'s Exs. 21-11, 214, 218, 220, 223.) I find, as conceded by plaintiff, that some remedial actions also took place at Warrenton. Plaintiff's environmental consultant Gabriel Sabadell testified, and I find, that a November 2003 soil removal resulted in \$27,400 of removal costs and free product recovery resulted in \$64,000 of removal costs. (Trial Tr. 447 (Sabadell), Feb. 9, 2009.)
- c. Svenson—total costs at Svenson are \$295,647.41. (Pl.'s Ex. 236 at 10.) No cleanup or soil removal has taken place at Svenson, but plaintiff has paid for site investigation. (*See generally*, Pl.'s Ex. 248 Berggren Deps. Sept. 23, 2004, April 9, 2009; *see also* Pl.'s Ex. 200.) Some tanks were removed in 2007 but plaintiff did not fund the removal. (Trial Tr. 242 (Kane), Feb. 5, 2009.)
- d. Cardlock—total costs at Cardlock are \$355,673.26. (Pl.'s Ex. 233 at 7.) No cleanup or soil removal has taken place at the Cardlock site since plaintiff began defending the Niemi entities. (Trial Tr. 443-44 (Sabadell), Feb. 9, 2009.)
- e. Bulk Plant—total costs at Bulk Plant are \$1,127,344.61. (Pl.'s Ex. 232 at 16.)

  Bulk Plant (as well as Cardlock) is one of five areas of concern within the Astoria Area-Wide Site. (Trial Tr. 369 (Ehlebracht), Feb. 9, 2009; Pl.'s Ex. 167 Sections 5.2, 6.1, 6.4.) Substantial activity has taken place at Bulk Plant, including site investigation and also some remedial action for which plaintiff paid a share of the costs. Mr. Sabadell testified, and I find, that \$103,700.00 of plaintiff's total Bulk Plant costs actually went to removal or cleanup instead of investigation. (Trial Tr. 439-42 (Sabadell), Feb. 9, 2009.)

- f. Highway Services—total costs at Highway Services are \$242,035.05. (Pl.'s Ex. 234 at 9.) No cleanup or soil removal has taken place at Highway Services, but plaintiff has paid for site investigation. (*See generally*, Pl.'s Ex. 248 Berggren Deps. Sept. 23, 2004, April 9, 2009; *see also* Pl.'s Exs. 95, 171, 175, 178.)
- 16. Plaintiff paid the following law firms and consultants as part of its defense of Niemi and ETU: Rycewicz & Chenoweth (law firm), Marten Law Group (subsequent law firm), EnviroLogic, Inc. (consultant for Astoria Area-Wide site), AMEC (Niemi's consultant for Astoria Area-Wide site), GeoEngineers (consultant for gas stations other than Highway Services), RSV Engineering (subsequent consultant for gas stations), and 3-Kings (limited consultant). (*See* Trial Tr. 159, 166, 235-37, 426 (Kane), Feb. 4-5, 9, 2009.)

# **CONCLUSIONS OF LAW**

Plaintiff's burden of proof in this civil lawsuit is preponderance of the evidence, requiring proof that defendant insurers have a duty to contribute to the defense and proof of the amount of contribution necessary as damages. In addition to the findings above, I make the following conclusions of law:

#### III. Duty to Defend and DEQ Suits

17. I previously addressed the duty to defend in this case as follows: "[A] duty to defend exists whenever the factual allegations in the complaint would permit the presentation of evidence at trial of an activity covered by the policy." (Op. & Order Nov. 9, 2005 (#251) 3 (citing *Schnitzer Inv. Corp. v. Certain Underwriters at Lloyd's of London*, 104 P.3d 1162, 1169 (Or. Ct. App. 2005)).) The duty to defend is based on the possibility of coverage, and the insurer is put on notice when "the complaint provides *any basis* for

which the insurer provides coverage" and may impose liability for conduct covered by the policy. *Ledford v. Gutoski*, 877 P.2d 80, 83 (Or. 1994) (citation omitted) (emphasis in original); *Ferguson v. Birmingham Fire Ins. Co.*, 460 P.2d 342, 347 (Or. 1969); *see also* Op. & Order Nov. 9, 2005 (#251) 2-5. Even if the allegations in the complaint are ambiguous, the duty to defend arises if the allegations may be reasonably interpreted to include coverage. *Paxton-Mitchell Cos. v. Royal Indem. Co.*, 569 P.2d 581, 584 (Or. 1977); *Nielson v. St. Paul Co.*, 583 P.2d 545, 548 (Or. 1978).

- In Oregon, any "owner or operator at or during the time of the acts or omissions that resulted in the release" is strictly liable for the costs to clean up or remove environmental contamination. ORS § 465.255(1)(a). An owner or operator is "any person who owned, leased, operated, controlled or exercised significant control over the operation of a facility." § 465.200(20). A facility includes a "site" or "structure," and any "equipment," "storage container, above ground tank, underground storage tank" on any site. § 465.200(13).
- 19. The Oregon Environmental Cleanup Assistance Act ("ECAA") "instructs that written action by the DEQ that 'directs, requests or agrees that an insured take action with respect to contamination within the State of Oregon is equivalent to a suit or lawsuit as those terms are used in any general liability insurance policy." (Op. & Order Nov. 9, 2005 (#251) 4 (quoting ORS § 465.480(2)(b)).) I conclude that the statute does not limit a suit to the initial communication from the DEQ. Such a reading of the statute could result in a potentially responsible party's ("PRP's") insurer avoiding the duty to defend merely because that PRP was not the first-named PRP, which contravenes the purpose of the

statute.

20. In light of my findings in ¶ 14 and the ECCA standards described above, I conclude that the duty to defend Niemi for the Midtown site arose as of February 10, 1999. The duty to defend Niemi for the Warrenton site arose as of February 14, 1999. The duty to defend Niemi for the Svenson site arose as of February 21, 2003. The duty to defend Niemi for the Cardlock site arose as of August 21, 2001. The duty to defend Niemi for the Bulk Plant site arose as of August 21, 2001. The duty to defend Niemi for the Highway Services site arose as of May 23, 2002.

## **IV.** Challenged Costs

Defendant insurers challenge a significant portion of the costs paid by plaintiff. These challenges are discussed below.

# A. Remediation & Indemnity Costs

- 21. Defendant insurers challenge certain costs claimed by plaintiff as defense costs. The ECCA, at ORS § 465.480(6)(a)-(b), describes the presumptions regarding defense and indemnity costs under a liability policy as follows:
  - (a) Defense Costs: "There is a rebuttable presumption that the costs of preliminary assessments, remedial investigations, risk assessments or other necessary investigation, . . . are defense costs payable by the insurer, subject to the provisions of the applicable general liability insurance policy or policies."
  - (b) Indemnity Costs: "There is a rebuttable presumption that payment of the costs of removal actions or feasibility studies, . . . are indemnity costs and reduce the insurer's applicable limit of liability on the insurer's indemnity obligations, subject

to the provisions of the applicable general liability insurance policy or policies."

- 22. Plaintiff's expert witness offered his opinion as to costs associated with removal or cleanup—indemnity costs—after a review of all applicable invoices challenged by defendant insurers. Defendant insurers' expert offered an opinion about the nature of removal or cleanup work, but did not review the invoices in this case to determine whether specific invoices or activities should be categorized as removal or cleanup instead of defense. (Trial Tr. 384-88, 395, 409 (Ehlebracht), Feb. 9, 2009.)
- 23. Following from my findings in ¶ 15, I now conclude that \$91,400 of plaintiff's costs for Warrenton went to removal or cleanup, leaving \$675,905.50 in defenses costs. I conclude that \$103,700.00 of plaintiff's costs for Bulk Plant went to removal or cleanup, leaving \$1,023,644.61 in defense costs. I conclude that plaintiff did not pay for any removal or cleanup at Cardlock, Midtown, Svenson, or Highway Services. Accordingly, the defense costs for those sites are \$355,673.26 (Cardlock), \$269,310.12 (Midtown), \$295,647.41 (Svenson), and \$242,035.05 (Highway Services).

#### B. Attorney Fees

24. Defense costs under ECCA include both investigative expenses and attorney fees. *See St. Paul Fire & Marine Ins. Co. v. Crosetti Bros., Inc.*, 475 P.2d 69, 70, 72 (Or. 1970); *see also Gray Cary Ware & Freidenrich v. Vigilant Ins. Co.*, 114 Cal. App. 4th 1185, 1189 (2004) (duty to defend "includes providing competent counsel and paying all reasonable and necessary costs"). I conclude that the attorney fees incurred to defend Niemi, including fees for work related to development or evaluation of remedial action options, were defense costs, not damages or indemnity costs.

## C. DEQ Oversight Costs

25. Pursuant to the presumptions in the ECAA, I conclude that oversight or administrative costs paid by plaintiff to DEQ for investigating and approving proposed courses of action qualify as defense costs. These costs are similar to court costs incurred in defending litigation. (*See* Trial Tr. 165, 233 (Kane), Feb. 4-5, 2009.)

## D. "No Further Action" Costs

I conclude that the costs incurred in seeking No Further Action letters for the Midtown and Highway Services sites qualify as defense costs under the ECAA. These costs are similar to seeking dismissal of a case, (*see* Trial Tr. 237 (Kane), Feb. 5, 2009), and the work involved does not constitute a feasibility study under OAR 340-122-0085 or 340-040-0040. Rather, the No Further Action letters here were sought pursuant to OAR 344-122-0252. (*See* Pl.'s Ex. 190 at 34; *see also* Pl.'s Exs. 173, 178.)

# E. Pursuing Claims Against Other PRPs

27. I conclude that costs incurred by researching and pursuing possible contribution by other PRPs, particularly regarding the Astoria Area-Wide claim to which Mobil became a PRP contributor as a result of such efforts, qualify as defense costs. *See Sabre Farms, Inc. v. H.C. Jordan*, 717 P.2d 156, 161-62 (Or. Ct. App. 1986) (corporation's defense of its officers included payment to pursue contribution claims against third-parties).

# F. Insufficient Detail

28. Defendant insurers challenge a portion of plaintiff's costs as containing an insufficient amount of detail, precluding defendant insurers from determining whether the costs are investigative costs or removal/cleanup costs. Pursuant to my findings in ¶¶ 15, 23, only

two sites, Warrenton and Bulk Plant, had any removal or cleanup work done. For both of those sites, consultants and attorneys kept relatively thorough notes showing the cost of specific tasks. Mr. Sabadell, the environmental expert who reviewed the consultant bills, had no trouble determining the costs and tasks when he conducted his review. As a result of that review, some tasks *did* qualify as removal or cleanup and have been deducted accordingly. I therefore conclude that the evidence of costs paid did provide sufficient detail to distinguish investigative costs from removal costs.

## G. Civil Penalty Litigation (Warrenton)

29. Defendant insurers challenge plaintiff's costs to defend a DEQ penalty action related to the Warrenton site. Plaintiff withdrew a \$21,000 charge associated with that civil penalty litigation and the costs sought do not include the charge. (Pl.'s Exs. 237 at 13, 243 at Tab 220.)

# H. Present Litigation Work

30. Defendant insurers challenge the costs associated with responding to discovery requests and subpoenas in the present litigation. I conclude, however, that the work of the underlying defense counsel and the consultants in reviewing documents for privilege and advising on Niemi's responses qualifies as a defense cost on these facts. Here, counsel and consultants were protecting Niemi's interests as they related to the underlying and ongoing DEQ claims.

#### I. Other Costs

31. I conclude that the remaining costs presented by plaintiff are appropriately documented and qualify as defense costs. Defendant insurers object to the inclusion of costs incurred

in an attempt to sell the Midtown site, but I find that the effort was primarily directed toward obtaining a NFA letter. (Trial Tr. 148, 172-73 (Kane), Feb. 4, 2009.) Various tasks requiring advice of counsel or consultants to which defendant insurers object were primarily directed toward defending Niemi against the DEQ claims.

## V. Allocation and Damages

32. I previously held that defendant insurers' share of any defense costs, by site, would be determined pro rata by time on the risk during the years the insurance company parties to this case provided liability insurance applicable to defense of the claims. (Op. & Order Dec. 15, 2009 (#460) 2-4.)

## A. Beginning Date for Allocation

- 33. The beginning date for Midtown, Warrenton, Cardlock, Bulk Plant, and Highway Services depends on when defendant insurers began insuring Niemi and ETU, and the date when Niemi or ETU obtained the sites at issue.
  - a. Midtown<sup>3</sup>—start date for allocation is January 27, 1967, the inception of the Oregon Auto policy. (See  $\P$  2, 6.)
  - b. Warrenton—start date for allocation is February 1, 1968, the date when Niemi began leasing the site. (See  $\P$  3.)
  - c. Cardlock—start date for allocation is October 7, 1975, the date when the Bechtolts purchased the site. ( $See \ \P 5$ .)
  - d. Bulk Plant—the start date for allocation is January 27, 1967, the inception of the

<sup>&</sup>lt;sup>3</sup> Although ETU was the only named PRP for the Midtown site for the first several weeks of the investigation, no costs were incurred before Niemi was named. (Pl.'s Ex. 235; *see also* ¶ 14(a).)

- Oregon Auto policy. (See  $\P$  2, 6.)
- e. Highway Services—the start date for allocation is January 27, 1967, the inception of the Oregon Auto policy. (*See* ¶¶ 2, 6.)
- f. Svenson—the start date for Svenson's allocation is slightly more complicated:
  - i. ETU was the only named PRP from July 12, 2000 to February 21, 2003, when Niemi was added to the DEQ action. (See ¶ 14(c).)
  - ii. For the defense costs related to Svenson that plaintiff incurred *before*February 21, 2003, the start date for allocation is January 1, 1975, the date immediately following ETU's incorporation, or the date when ETU became a named insured under the Oregon Auto/North Pacific policy. (*See*¶¶ 4, 7-11.)
  - iii. For the defense costs related to Svenson that plaintiff incurred *after*February 21, 2003, when Niemi was added as a PRP, the start date for allocation is January 27, 1967, the inception of the Oregon Auto policy.

    (See ¶¶ 2, 6.)

## B. End Date for Allocation

34. The end date for allocation is March 29, 1986, the expiration date of environmental damage or pollution coverage on the Fireman's Fund policy, as a result of the pollution exclusion. ( $See \ 13$ .)

## C. Allocation of Defense Costs

35. The allocation of defense costs to defendant insurers is determined by dividing (1) the number of months from the allocation start date to January 27, 1982 by (2) the total

number of months from the allocation start date to March 29, 1986.

- a. Midtown—defense costs of \$269,310.12; defendant insurers are responsible for 78.26% (180 months ÷ 230 months), or \$210,762.10.
- b. Warrenton—defense costs of \$675,903.50 (\$767,303.50 less \$91,400 in removal costs); defendant insurers are responsible for 77.06% (168 months ÷ 218 months), or \$520,851.24.
- c. Cardlock—defense costs of \$355,673.26; defendant insurers are responsible for 60.32% (76 months ÷ 126 months), or \$214,542.11.
- d. Bulk Plant—defenses costs of \$1,023,644.61 (\$1,127,344.61 less \$103,700 in removal costs); defendant insurers are responsible for 78.26% (180 months ÷ 230 months), or \$801,104.27.
- e. Highway Services—defense costs of \$242,035.05; defendant insurers are responsible for 78.26% (180 months ÷ 230 months), or \$189,416.63.
- f. Svenson
  - i. defense costs *before* 2/21/03 of \$15,718.94; defendant insurers are responsible for 62.96% (85 months  $\div$  135 months), or \$9,896.64.
  - ii. defense costs *after* 2/21/03 of \$279,928.47; defendant insurers are responsible for 78.26% (180 months  $\div$  230 months), or \$219,072.02.
- 36. Total Defense Costs Owed—\$2,165,645.01. This amount reflects costs through September 30, 2009.
- 37. For Midtown and Svenson, defendant insurers owe 78.26% of defense costs beginning October 1, 2009 and continuing into the future.

# VI. Prejudgment Interest

38. Plaintiff is entitled to prejudgment interest of nine percent annum from the time any payment was made. ORS § 82.010; see also Klamath Pac. Corp. v. Reliance Ins. Co., 950 P.2d 909, 916-17 (Or. Ct. App. 1997); Sch. Dist. No. 1, Multnomah County v. Mission Ins. Co., 650 P.2d 929, 943 (Or. Ct. App. 1982).

# VII. Defendant Insurers' Counterclaims

- 39. Defendant insurers seek a declaration that they have no obligation to defend the Niemi entities and that plaintiff is not entitled to contribution. I previously held, and do so again here, that defendant insurers have a duty to defend the named insureds under the commercial package, comprehensive liability policy at issue here. (*See* Op. & Order Nov. 9, 2005 (#251).)
- 40. Defendant insurers assert that they are not obligated to pay any amounts that plaintiff pays or paid to indemnify the former Niemi defendants related to the Warrenton, Cardlock, Bulk Plant, and Highway Services claims, due to plaintiff's settlement with those former defendants. They cite *Carolina Casualty Insurance Co. v. Oregon Automobile Insurance Co.*, 408 P.2d 198 (Or. 1965) for the proposition that "[c]ontribution is only appropriate where an insurer resolves obligations of the insured to a third party, thus satisfying a common obligation owed by all insurers." (Defs.' Trial Mem. (#473) 28.) On the issue of contribution generally, *Carolina Casualty* simply confirms that "[a]n insurer's rights against its co-insurer for contribution arises out of the equitable doctrine which holds that one who pays money for the benefit of another is entitled to be reimburse[d]." 408 P.2d at 203 (citing several cases and a treatise in support). Otherwise, the case primarily analyzes

- the types of evidence a court may consider when determining whether the paying insurer can "prove the actionable facts upon which the original liability depends." *Id.* at 200.
- 41. Defendant insurers also cite Maine Bonding & Casualty Co. v. Centennial Insurance Co., 693 P.2d 1296 (Or. 1985) and United States Fidelity & Guaranty Co. v. Bramwell, 217 P. 332 (Or. 1923) to claim that "[t]he party seeking equitable contribution must discharge the existing liability of the insured." (Defs.' Trial Mem. (#473) 28.) I assume defendant insurers depend upon Bramwell's language that "subrogation is only allowed where the entire debt has been paid" but I find that *Bramwell* falls outside the situation at issue here. See Bramwell, 217 P. at 338. Bramwell does not address the duties or liabilities of two co-insurers, but rather discusses whether an insurance company that secured the state's bank funds is "entitled to be subrogated to the right of the state to priority in payment over the general creditors of the bank" when the bank becomes insolvent. Id. at 333. The defendant in Bramwell was not a co-insurer but the state superintendent of banks who maintained possession of the bank's assets. *Id. Maine Bonding* cites the same language from Bramwell regarding discharge in its discussion of subrogation in the context of primary and excess liability insurance policies. 693 P.2d at 1301. That case primarily addresses the duty a primary insurer owes to the excess insurer to "exercise due care in its handling of a claim." Id. at 1300. The court explains that subrogation extends that duty to the excess insurer, who stands in the shoes of the insured, and holds that the "primary insurer owes an excess insurer essentially the same duty of due diligence in claims handling and settlement negotiating it owes to an insured." Id. at 1302. Again, this case does not address similar facts, nor does it provide the legal support that defendant

insurers contend it does. Therefore, defendant insurers have not cited, nor have I found, any authority supporting their second counterclaim.

- 42. Unlike defendant insurers' arguments above, general principles state that "[i]t is a prerequisite to a claim for contribution that the party seeking contribution . . . has discharged more than his or her fair share of the common liability or burden." 18 C.J.S. *Contribution* § 4 (2009). Additionally, the "equitable right to contribution and the obligation to contribute . . . arises when a party has paid the whole of the obligation *or more than his or her share of it.*" 18 Am. Jur. 2d *Contribution* § 9 (2010) (emphasis added). No mention of full or complete discharge appears in the contribution sections of C.J.S. or Am. Jur.
- 43. I conclude that the settlement with the former Niemi defendants does not preclude defendant insurers' contribution to indemnity amounts for cleanup or removal at the settled sites.

### **CONCLUSION**

For the reasons given above, I find in favor of plaintiff Fireman's Fund and I conclude that it proved its claims by a preponderance of the evidence presented at trial. Therefore, judgment shall be entered in favor of plaintiff.

IT IS SO ORDERED.

DATED this 14th day of April, 2010.

/s/ Michael W. Mosman
MICHAEL W. MOSMAN
United States District Judge